DEFENSE LOGISTICS AGENCY
HEADQUARTERS
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FORT BELVOIR, VIRGINIA 22060-6221

Aug 13, 2014

MEMORANDUM FOR THE SUPPLY PROCESS REVIEW COMMITTEE (PRC) MEMBERS AND JOINT SMALL ARMS/LIGHT WEAPONS COORDINATING GROUP

SUBJECT: Proposed Defense Logistics Management Standards (DLMS) Change (PDC) 1147, Defining Suppressors as Small Arms/Light Weapons.

We are forwarding the attached proposed change to DLM 4000.25, Defense Logistics Management System, and DLM 400.25-2, Military Standard Transaction Reporting and Accountability Procedures, for evaluation and submission of a single, coordinated DOD Component position. Omission of applicable interface requirements does not relieve you of the responsibility to ensure full coordination of the proposal within your Component.

Request you review the attached proposed change and provide your comments/ concurrence to Defense Logistics Management Standards Office not later than 15 days from the date of this memorandum. If non-concurrence is provided, please provide an alternate method to meet the requirement being addressed.

Addressees may direct questions to Lou Madrigal, Joint Small Arms/Light Weapons Coordinating Group Chair, 703-767-2011, DSN 427-2011 or email: luis.madrigal@dla.mil.

For DONALD C. PIPP
Director
Defense Logistics Management
Standards Office

Attachment
As stated

cc:
ODASD (SCI)

PDC 1147
Including Suppressors in the definition of Small Arms/Light Weapons

1. ORIGINATING SERVICE/AGENCY AND POC INFORMATION:

a. Technical POC: Naval Surface Warfare Center, Crane Indiana, 812-854-5863, DSN 482-5863

b. Functional POC: Naval Surface Warfare Center, Crane Indiana, 812-854-5863, DSN 482-5863

2. FUNCTIONAL AREA:

a. Primary/Secondary Functional Area: Supply, DOD Small Arms Serialization Program (DODSASP), and Unique Item Tracking

b. Primary/Secondary Functional Process: None

3. REFERENCE:

a. DLM 4000.25, Defense Logistics Management System Volume 1, Appendix 2, Terms and Definitions

b. DLM 4000.25-2, Military Standard Transaction Reporting and Accountability Procedures (MILSTRAP)

c. OPNAVINST 5530.13C Department of the Navy Physical Security Instruction for Conventional Arms, Ammunition, and Explosives (AA&E), dated 26 September 2003

d. US Code Title 18, Part I Chapter 44 (Firearms) Section 921 (Definitions) available at: http://www.atf.gov/files/publications/download/p/atf-p-5300-4.pdf

e. United Nations International Instrument to Enable States to Identify and Trace in a Timely and Reliable Manner, Illicit Small Arms and Light Weapons, December 8, 2005, available at: http://www.un.org/events/smallarms2006/pdf/international_instrument.pdf

f. DLMSO Memorandum, August 19, 2013, Subject: Joint Small Arms/Light Weight Coordinating Group (JSA/LWCG) Meeting, July 18, 2013, available at: http://www2.dla.mil/j-6/dlmso/Archives/archives_jsalwcg.asp

4. REQUESTED CHANGE:

a. <u>Brief Overview of Change</u>: This change proposes a modification to the Defense Logistics Manual (DLM) 4000.25 (reference 3.a) and DLM 4000.25-2 MILSTRAP (reference 3.b) definition of Small Arms/Light Weapons to include suppressors. Discussions held during the annual JSA/LWCG meeting indicated that the majority of members believe suppressors should be DOD-reportable due to the Security Risk Code.

b. <u>Background</u>

(1) Reference 3.c., OPNAVINST 5530.13C, states in paragraph A103 of Appendix A (Security Risk Categories): "Note: Weapon components such as silencers, mufflers, and noise suppression devices will be treated as Category II items." The Navy considers Category II small arms as DOD-reportable; therefore, this request is to add noise suppressors to the DOD small arms definition, which would in turn make them reportable to the DOD Registry.

(2) Per Reference 3.d., the US Code on Firearms, Title18, Section I, Chapter 44, (Firearms), Section 921 (Definitions), Paragraph (a) (3), the definition of small arms as written in law is:
"The term "firearm" means:

(a) Any weapon (including a starter gun) which will or is designed to or may readily be converted to expel a projectile by the action of an explosive;

(b) The frame or receiver of any such weapon;

(c) Any firearm muffler or firearm silencer; or

(d) Any destructive device. Such term does not include an antique firearm."

(3) The need to update the DOD small arms definition used for DODSASP has been raised at JSA/LWCG meetings to support the changing environment for maintaining visibility and reporting of suppressors within the DOD.

(4) Suppressors are highly pilferable and cataloged as a Controlled Inventory Item Code (CIIC) 2, the definition being "High Sensitivity (Category II) Arms, Ammunition, and Explosives.

c. <u>Describe Requested Change in Detail</u>: In order to support DOD mandated serial number tracking, appropriate wording is added to the Small Arms and Light Weapons definition in References 3.a. and 3.b. which will include associated noise suppression devices and silencers into the definition. This supports the changing environment for DOD Registries in order to maintain accountability and require reporting of suppressor serial number data within the DOD.

d. <u>Revisions to DLM 4000.25 Manuals</u>: Revise References 3.a. and 3.b. definitions of Small Arms and Light Weapons to include noise suppression devices as follows: (Note: Revised text is indicated by bold italicized red text and any deleted text by strikethrough.)

"SMALL ARMS AND LIGHT WEAPONS. For the purpose of DoD small arms and light weapons reporting, small arms and light weapons are defined as man-portable weapons made or modified to military specifications for use as lethal instruments of war that expel a shot, bullet, or projectile by action of an explosive. Small Arms are broadly categorized as those weapons intended for use by individual members of armed or security forces. They include handguns; rifles and carbines; sub-machine guns; and light machine guns.

Light weapons are broadly categorized as those weapons designed for use by two or three members of armed or security forces serving as a crew, although some may be used by a single person. They include heavy machine guns; hand-held under-barrel and mounted grenade launchers; portable anti-aircraft guns; portable anti-tank guns; recoilless rifles; man-portable launchers of missile and rocket systems; and mortars.

Associated suppressors, silencers, mufflers, and noise suppression devices appropriate for previously listed small arms and light weapons are included and will be reported within the Component and DOD registries. "

e. <u>Proposed Transaction Flow</u>: There are no revised transaction flows.

f. <u>Alternatives</u>: None noted.

5. REASON FOR CHANGE: This change revises the definition and will enable the Components to address and fully comply with SA/LW serial number tracking and reporting requirements within the DOD. This change is proactive in clarifying and defining small arms and light weapons to include suppressors in support of DOD tracking and reporting requirements.

6. ADVANTAGES AND DISADVANTAGES:

a. <u>Advantages</u>: This change supports the changing environment for maintaining visibility and reporting of suppressor serial number data within the DOD. It also supports the Department's DODM 4140.1, Supply Chain Materiel Management Procedures established policy to establish and maintain well defined DOD Level UIT Programs.

b. <u>Disadvantages</u>: None noted.

7. ADDITIONAL COMMENTS TO CONSIDER:

a. Inter-service moves can result in accountability issues because not all DOD Components consider suppressors reportable items or track them by serial number. At this time, only the Navy and Marine Corps track suppressors as reportable items by serial number.

b. The underlying issue is to determine what needs to be tracked in the DOD SA/LW Registry to support current law enforcement efforts. Support of law enforcement guidelines is one of the reasons the registry exists. We need to assess this requirement to determine the probability of law enforcement requesting DOD to trace the whereabouts of a firearm muffler or silencer, and to ensure that this probability supports the need to track mufflers and silencers in the DOD Registry.

c. During the Joint Small Arms/Light Weapons Coordinating Group meeting of July 19th, 2002, a representative from Alcohol, Tobacco, Firearms, and Explosives (ATFE) pointed out that suppressors are included in their definition of small arms. This further validates the necessity of this request

8. ESTIMATED TIME LINE/IMPLEMENTATION TARGET: 1 Dec 2014.

9. IMPACT:

a. New DLMS Data Elements: None identified.

b. Changes to DLMS Data Elements: None identified; however there may be a need to revise automated information systems data element coding and segregation as this change redefines SA/LW for DOD tracking and reporting requirements.

c. Automated Information Systems (AIS): DOD Components may need to revise automated information systems data element coding and segregation as this change redefines SA/LW for DOD tracking and reporting requirements.

d. DLA Transaction Services: None identified.

e. Federal Logistics Information System (FLIS): Components are required to assure that new items covered under the definition are catalogued with the assigned the UIT designator code "AAA" in FLIS.

f. Non-DLA Logistics Management Standards Publications: NAVSEAINST 8370.2D, Small Arms and Weapons Management Policy and Guidance Manual; MCO 8300.1D, Marine Corps Serialized Small Arms/Light Weapons Accountability Program (MCSSAAP); Silencers as defined in 18 U.S.C. § 921(a)(24) as must be registered and transferred in accordance with the National Firearms Act and the Gun Control Act of 1968, http://www.atf.gov/firearms/faq/national-firearms-act-firearms.html#nfa-firearms.